

## Message Text

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ACTION IO-10

INFO OCT-01 AF-06 ARA-06 EA-06 EUR-12 NEA-09 RSC-01 ISO-00

CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02 NSC-05 PA-01

PRS-01 SP-02 SS-15 USIA-06 NSA-01 /095 W

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R 091930Z JAN 75

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 8712

INFO AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY MOSCOW

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E.O. 11652: GDS

TAGS: PFOR, UN, UR

SUBJ: PEACEKEEPING

REF: STATE 247512

1. AMB SCHAUFELE MET WITH SOVIET MIN-COUNS OVINNIKOV  
JAN 8 AT LATTER'S REQUEST TO DISCUSS VARIOUS SUBJECTS  
INCLUDING PEACEKEEPING.

2. OVINNIKOV BEGAN THIS SUBJECT BY REFERRING TO  
ANTICIPATED MEETING OF AD HOC COMMITTEE ON THE CHARTER  
OF THE UN WHICH HE BELIEVES INEVITABLY WILL GET INTO THE  
PEACEKEEPING FUNCTION. HE THEREFORE WOULD LIKE TO FINISH  
QUESTION OF PEACEKEEPING GUIDELINES BEFORE COMMITTEE  
CONVENES THIS SUMMER. HE WENT ON TO POINT OUT THAT  
"MOSCOW IS OBSESSED" BY NECESSITY OF ASSURING PERMANENT  
MEMBERS INFLUENCE IN PEACEKEEPING OPERATIONS. ALTHOUGH  
HE DID NOT HAVE SAME OBSESSION, HE HAD TO TAKE THIS  
INTO ACCOUNT IN APPROACHING PEACEKEEPING PROBLEM.  
MOSCOW BELIEVES THAT US HAS NOT RESPONDED SATISFACTORILY  
TO ITS CONCERN ON THIS ISSUE AND HE THOUGHT SOME  
INITIATIVE FROM US WOULD BE NECESSARY.

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3. IN RESPONSE SCHAUFEL REFERRED TO FOLLOWING  
CONSIDERATIONS:

A. US WOULD BE PREPARED TO INCLUDE DISCUSSION OF  
"VETO BY CHALLENGE" CONCEPT WHICH OVINKOV HAD RAISED  
IN NOVEMBER ALTHOUGH WE HAD SERIOUS RESERVATIONS ABOUT  
CERTAIN ASPECTS OF THIS CONCEPT.

B. ALTHOUGH HE HIMSELF HAD NOT LOOKED AT THE  
CHARTER REVIEW COMMITTEE IN TERM OF PEACEKEEPING, IT IS  
CONCEIVABLE THAT IT COULD COME UP ESPECIALLY IN  
DISCUSSION OF VETO.

C. THE US BELIEVES THAT ITS OBSERVATIONS REGARDING  
GUIDELINES ON PEACEKEEPING OPERATIONS WHICH HAD BEEN GIVEN  
TO SOVIET LAST MARCH HAD TAKEN INTO ACCOUNT SOVIET  
CONCERNS ON THE ROLE OF PERMANENT MEMBERS AND BELIEVES  
THAT THE SOVIETS HAVE NOT RESPONDED TO THOSE OBSERVATIONS.  
IN FACT IT APPEARED AS IF THE SOVIETS WISHED TO SETTLE THE  
OVERALL PROBLEM OF THE ROLE OF PERMANENT MEMBERS BEFORE IT  
WILL DISCUSS ANYTHING ELSE. THE US ON THE OTHER HAND  
BELIEVES THAT THERE IS A GOOD POSSIBILITY THAT THAT PROBLEM  
CAN BE RESOLVED IN THE PROCESS OF NEGOTIATIONS ON THE  
GUIDELINES. IF IN FACT THIS WERE NOT POSSIBLE, THEN  
NEITHER THE SOVIET UNION NOR THE US WOULD BE  
COMMITTEE UNTL FULL AGREEMENT REACHED.

4. OVINKOV REITERATED THE INFLEXIBILITY OF MOSCOW  
DESPITE, AS HE SAID, HIS OWN EFFORTS IN THE SUMMER OF  
1974 WHEN HE WAS HOME ON LEAVE. HE ADDED THAT IF  
KISSINGER WERE TO RAISE THE QUESTION WITH GROMKO HE  
THOUGHT THIS WOULD BE HELPFUL IN BREAKING THE DEADLOCK.

5. SCHAUFEL POINTED OUT THAT WE HAD ALREADY MADE  
CONCESSIONS REGARDING THE NOMINATION OF THE COMMANDER  
AND THE COMPOSITION OF FORCE AND QUESTIONED WHETHER ANY  
FURTHER INITIATIVE OR CONCESSIONS COULD BE MADE IN THE  
ABSENCE OF A MORE POSITIVE SOVIET RESPONSE. OVINKOV  
UNDERSCORED SOVIET FLEXIBILITY ON DETAILS IF THE  
OVERALL PROBLEM IF PERMANENT MEMBER CONTROL COULD BE  
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RESOLVED. BOTH AGREED TO REPORT BACK TO THEIR  
GOVERNMENTS TO SEE IF THERE WERE ANY FURTHER POSSIBLE  
DEVELOPMENTS WHICH COULD CONTRIBUTE TO CONSTRUCTIVE  
PROGRESS IN PEACEKEEPING NEGOTIATIONS.

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## Message Attributes

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**Disposition Approved on Date:**  
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